

Message Text

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USDOEHQ WASHDC PASS FREDERICK MCGOLDRICK

E.O. 11652: XGDS-1

TAGS: IAEA, PARM, TECH

SUBJECT: IAEA STUDY ON PLUTONIUM MANAGEMENT UNDER IAEA

AUSPICES

REFS: A) 77 VIENNA 8288; B) SIMPKINS/ANSCHUTZ TELECON

JANUARY 18, 1978

1. AS REPORTED REF A, SECRETARIAT SENT DRAFT OF SUBJECT STUDY PAPER TO A NUMBER OF GOVERNMENTS FOR COMMENT. SECRETARIAT HAS RECEIVED COMMENTS FROM FRG AND FRANCE. FRG COMMENTS, IN FORM OF "NON PAPER" FROM FRG MISSION, IDENTIFY PRINCIPLES WHICH MERIT CONSIDERATION; DETAILS WILL BE EVALUATED BY FRG IN DUE COURSE. FRENCH COMMENTS, IN FORM OF LETTER FROM COMMISARIAT A L'ENERGIE ATOMIQUE TO ADG FISCHER, INCLUDE CAVEAT TO EFFECT THAT CEA COMMENTS ARE NOT FINAL OR OFFICIAL, AND STATEMENT TO EFFECT THAT CONFIDENTIAL

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COMMENTS ARE FOR USE OF FISCHER AND HIS COLLEAGUES AND NOT FOR WIDER CIRCULATION. PLEASE PROTECT FACT MISSION HAS SEEN COPY.

2. SUMMARY OF FRG COMMENTS FOLLOWS:

- A. IAEA STORAGE REGIME CAN BE SUCCESSFUL ONLY IF

ACCEPTED BY ALL IAEA MEMBER STATES.

- B. SHOULD BE NON-DISCRIMINATORY. NO SPECIAL RIGHTS SHOULD BE GRANTED TO NWS; SHOULD BE POSSIBLE TO SET UP STORES IN NNWS ALSO.

- C. REGIME SHOULD NOT FAVOR INDIVIDUAL STATES BECAUSE OF CURRENT POLITICAL OR ECONOMIC SITUATION. CRITERIA SUCH AS "TENSION-STABLE AREAS" AND "PLUTONIUM-USING STATES" ARE OBSTACLES TO AGREEMENT.

- D. NOT COMPATIBLE WITH SOVEREIGNTY OF STATES TO ENTRUST EXTERNAL ORGAN WITH ESTABLISHMENT OF DOMESTIC PLUTONIUM REQUIREMENTS. STATE SHOULD RECEIVE QUANTITY OF PLUTONIUM FOR PEACEFUL USES IT CONSIDERS NECESSARY. IT IS IN THIS CONTEXT CONCEIVABLE THAT THE STATE WILL DETERMINE ITS DOMESTIC REQUIREMENTS ACCORDING TO CRITERIA STILL TO BE DEVELOPED WITHIN THE MEANING OF ARTICLE XII.A.5 OF THE IAEA STATUTE.

- E. INCLUSION OF SPENT FUEL ELEMENTS IN IAEA STORAGE REGIME GOES BEYOND SCOPE OF ARTICLE XII.A.5 AND WOULD ENTAIL ADDITIONAL COMPLICATIONS AND DELAYS.

3. SUMMARY OF FRENCH CEA COMMENTS FOLLOWS:

- A. STATUTE ARTICLE XII.A.5 DOES NOT APPLY TO ENRICHED

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URANIUM OR TO SPENT FUEL ELEMENTS. THE STATUTE PHRASE "ANY EXCESS OF ANY SPECIAL FISSIONABLE MATERIALS RECOVERED OR PRODUCED AS A BY-PRODUCT" REFERS ONLY TO SPECIAL FISSIONABLE MATERIAL RESULTING FROM REPROCESSING WHICH, IN THE PRESENT STATE OF TECHNOLOGY, ESSENTIALLY MEANS PLUTONIUM, SINCE RECOVERED, LOW-ENRICHED URANIUM DOES NOT POSE THE SAME POLITICAL PROBLEMS. STUDY SHOULD BE CONFINED TO STOCKPILING OF SEPARATED PLUTONIUM.

- B. CLASSIFICATION IN SECTION 63 OF STATES INTO NWS, NNWS OF WESTERN EUROPE, AND OTHER STATES IS POLITICALLY QUESTIONABLE, AND LIKELY TO AROUSE PROTESTS FROM JAPAN AND CANADA. CATEGORIZATION OF NNWS OF WESTERN EUROPE AS EURATOM COUNTRIES OR EEC COUNTRIES IMPLIES THAT UK AND FRANCE ARE NOT CONSIDERED NWS, OR THAT THEY ARE NOT MEMBERS OF EEC, WHEREAS SWEDEN, FINLAND, SWITZERLAND AND SPAIN WOULD APPEAR TO BE REGARDED AS EEC MEMBERS.

- C. STUDY IDENTIFIES NEW CATEGORY OF STATE, NAMELY "NNW REPROCESSING STATE." CREATION OF NEW CATEGORIES SHOULD BE AVOIDED.

- D. SECTION 28C STATES THAT ONLY TWO NNWS (INDIA AND JAPAN) HAVE REQUIREMENT FOR SEPARATED PLUTONIUM IN FORE-SEEABLE FUTURE. THIS NEGLECTS ALL THE EUROPEAN STATES

WHICH ARE PLANNING TO BUILD BREEDER REACTORS.

4. ON BASIS REF B, MISSION HAS ARRANGED MEETING ON SUBJECT
STUDY BETWEEN APPROPRIATE SECRETARIAT MEMBERS AND
MESSRS. MCGOLDRICK (USDOE) AND JAMES (UK) FOR JANUARY 27
PM. STONE

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NNN

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